

1 June 1967

MEMORANDUM FOR THE RECORD

SUBJECT : TOD Committee Disagreements

1. Based on the three meetings to date of the TOD Committee, the committee has developed no common point of view of the purpose of TOD or its capabilities and limitations. On the contrary, the DOD participants are interested principally in insuring that TOD does not hamper their retention or extension of their existing power positions, or their operating procedures or the attainment of unilateral bureaucratic goals. The name of the game is to seek to use TOD to give an agency leverage over the others.
2. The position of the DOD participants, as put forward by Benington with comments by the ASD (Comptroller) representative, strongly indicates the intention to accumulate data for program and budget review purposes as a primary objective. To this end their proposed matrices identify individually the resources of the four participating agencies. In so doing these proposed matrices stimulate rather than repress the bureaucratic instincts of the individual agencies. This is blatantly true in the DDR&E advocacy of NSA. The NSA/DDR&E have started a power play to force the TOD Committee to structure the entire intelligence world in the image of NSA.
3. One cannot escape the belief that the Chairman, Benington, has a bias in favor of DDR&E to which he is transferring from OSD (Systems Analysis) in the near future.
4. DIA to date has taken no significant overt part in the committee meetings. They had encouraged us to anticipate some support from them but this has not been given. This may be due to a complaisant feeling that they stand to lose no resources because of TOD. In any event, it does not match their assertions of cooperation with us on the ground that the intelligence family should put its own house in order rather than leave this to outsiders. We also feel that DIAPL people, pressed by other current projects particularly the CIP, have not analyzed the full TOD concept adequately. We wonder what General Carroll's attitude is?

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5. The NRO representatives to date have been largely passive. It is likely that NRO will accept whatever position Benington develops.

6. Bill Fischer of BOB has taken an active and generally constructive part. He has done his homework. He wants to develop as much data as possible through TOD to help BOB program/budget analysis and therefore he wants to compare agencies from various points of view. He will press for a rather full disclosure of data by all agencies for the TOD matrix. He understands the DOD shell game and some of the aberrations and limitations of the data that may be collected. We believe that the DCI representatives should make a considerable effort and perhaps some concessions to capture his vote on a showdown, since it is apparent that we are coming to a serious basic disagreement with DOD.



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